

MRPO Regional Air Quality Workshop

Status Report : Candidate Stationary Source Control Measures



November 16, 2005

Presented By:

Edward Sabo

MACTEC Federal Programs

ejsabo@mactec.com

MACTEC Activities July-Nov. 2005

- **Updates to Post-2002 Controls**
- **New White Papers**
- **Updates to Existing White Papers**
- **ICI Boiler Database**

Updates to Post-2002 Controls

- EGU Settlements
 - Already accounted for in IPM modeling; not looked at here
- Alcoa Warrick Planned Controls
 - ~100,000 tons/year of SO₂ in 2002; estimated 98% reduction by 2010?
- Wisconsin State Actions
 - Quantifying reductions for ~20 facilities
 - NO_x reductions from boilers at UW-Milwaukee and Miller Brewing
- Archer Daniels Midland Settlement
 - 59,000 tons/year from corn processing plants mainly in central US
- Cargill, Inc. Settlement
 - 30,000 tons/year from 27 plants, mainly in the central US
- Petroleum Refinery Settlements

Petroleum Refinery Enforcement Initiative

- <http://www.epa.gov/compliance/resources/cases/civil/caa/oil/>
- Settlements now cover 85 refineries in 25 states
- Estimated to result in an annual reductions:
 - 80,000 tons of nitrogen oxide and
 - 235,000 tons of sulfur dioxide
 - reductions of particulate matter
 - reductions of VOC and benzene

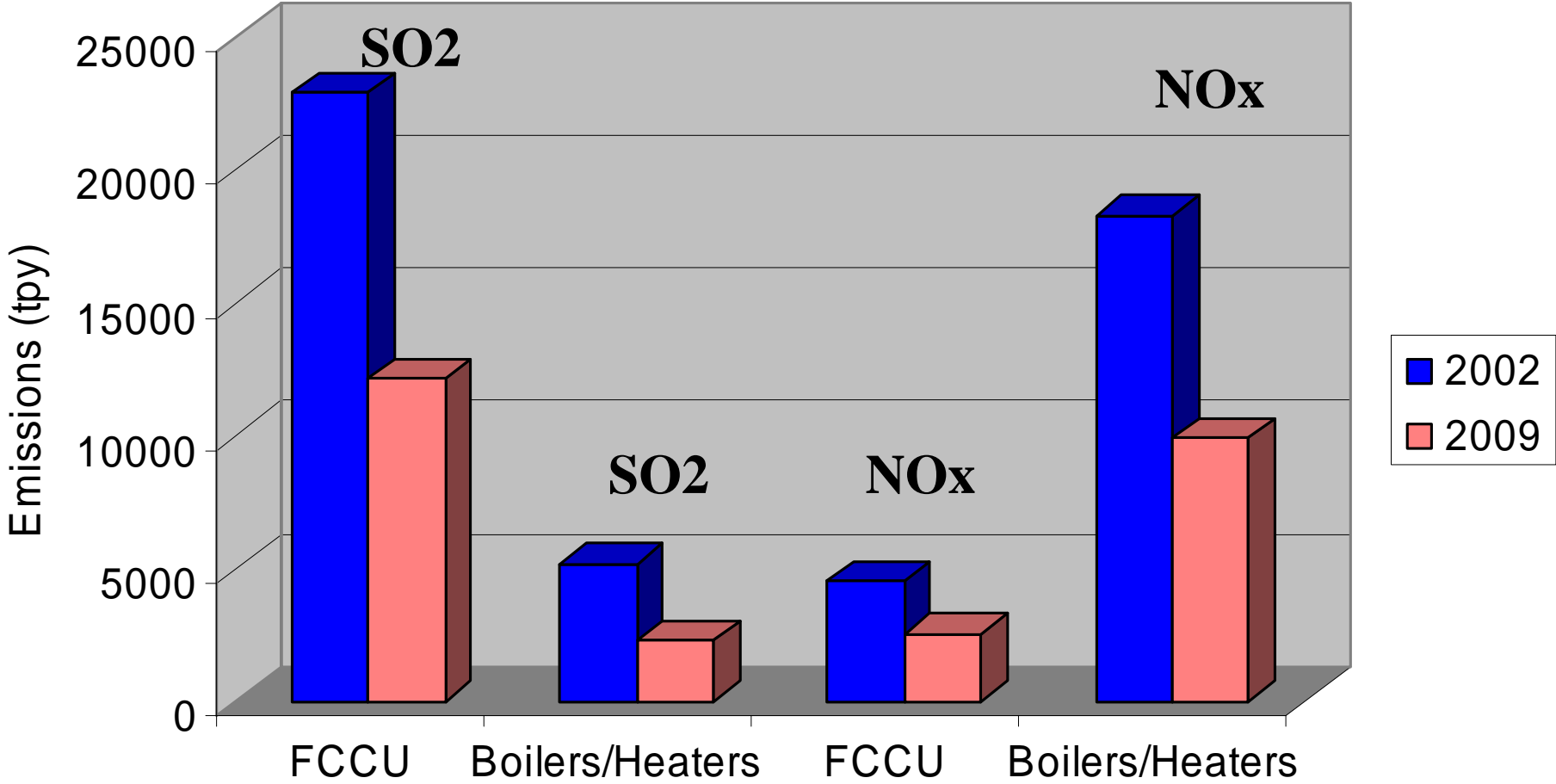
Settlement Requirements

- **Boilers, Heaters, FCCUs**
 - Install controls
 - *SCR/SNCR/Ultra-low NOx burners*
 - *Wet Gas Scrubber or SO2 Adsorbing Catalyst*
 - Install Continuous Emissions Monitoring Systems
- **Flaring**
 - Implement program to investigate the cause of flaring incidents.
 - Conduct root cause analyses and take corrective actions
 - Requires NSPS compliance at refinery's flares, sulfur recovery plants, and fuel gas combustion devices.
- **Install new sulfur recovery units and tail gas control devices**
- **Equipment Leaks**
 - LDAR Implement enhanced monitoring program
 - Train all refinery LDAR personnel annually
 - Train all other refinery operations and maintenance personnel on aspects of LDAR relevant to the employee's duties
 - Monitor valves more frequently than regulations require.

Refinery Settlements in the MRPO

Company	Date	Refinery
Exxon Mobil	10/11/2005	Joliet IL
Sunoco	6/16/2005	Toledo OH
Conoco Phillips	1/27/2005	Wood River IL
CITGO	10/6/2004	Lemont IL
Marathon Ashland	5/11/2001	Robinson IL Detroit MI Canton OH
BP Amoco	1/19/2001	Whiting IN Toledo OH
Premcor Murphy Oil Countrymark Cooperative	n/a	Lima OH Superior WI Mount Vernon, IN

MRPO Refinery Emission Changes



MRPO Refinery Emission Changes

- Uncertainty as to where reductions will occur
 - Typical condition “use qualifying controls to reduce NO_x emissions from boilers/heaters at all refineries by 4,951 tons per year”
 - Reductions may or may not occur in MRPO states
 - For MRPO modeling, assume reductions at MRPO refineries are proportional to required company-wide reduction unless specific compliance plans have been developed
- Compliance dates
 - Many reductions are to occur prior to 2009
 - Other reductions not expected until 2013

Other Updates to Control Factors

- E.H. Pechan looking at MACT control assumptions for VOC sources
- Are there other nonEGU enforcement settlements or planned reductions that should be included?
- Plan on having revised set of on-the-books and on-the-way control factors available in early December

New White Papers

- Glass & Fiberglass Furnaces
- Asphalt Manufacturing Plants
- Chemical Plants
- Petroleum Refineries
- Airports

Category Description: Glass Furnaces

- Types of glass products
 - Flat glass
 - Container glass
 - Pressed and blown glass
 - Fiberglass
- Types of glass furnaces
 - Regenerative end port (container and pressed/blown)
 - Regenerative side port (flat and container)
 - Non-regenerative (pressed/blown)
 - Electric melting (fiberglass)
- Furnaces contribute about 0.4% of NO_x in 5-state region and less than 0.1% of SO₂, VOC, PM

Regulatory History: Glass Furnaces

- 1979 NSPS – PM limits only
- NSR (BACT/LAER)
- 1994 EPA Alternative Control Techniques
 - controls ranging from 40-85%
 - Cost-effectiveness from \$790 to \$9,900 per ton
- 1998 NOx SIP Call
 - Glass furnaces not included
 - Exceeded “highly cost effective” threshold of \$2,000/ton
- MRPO State NOx regs
 - WI: 4 lbs/ton for furnaces > 50 mmBtu/hr
 - No other MRPO states have NOx rules for glass plants
- Other agencies (NJ, MA, BAAQMD, SCAQMD, SJVUAPCD)
 - Differing limits and applicability thresholds

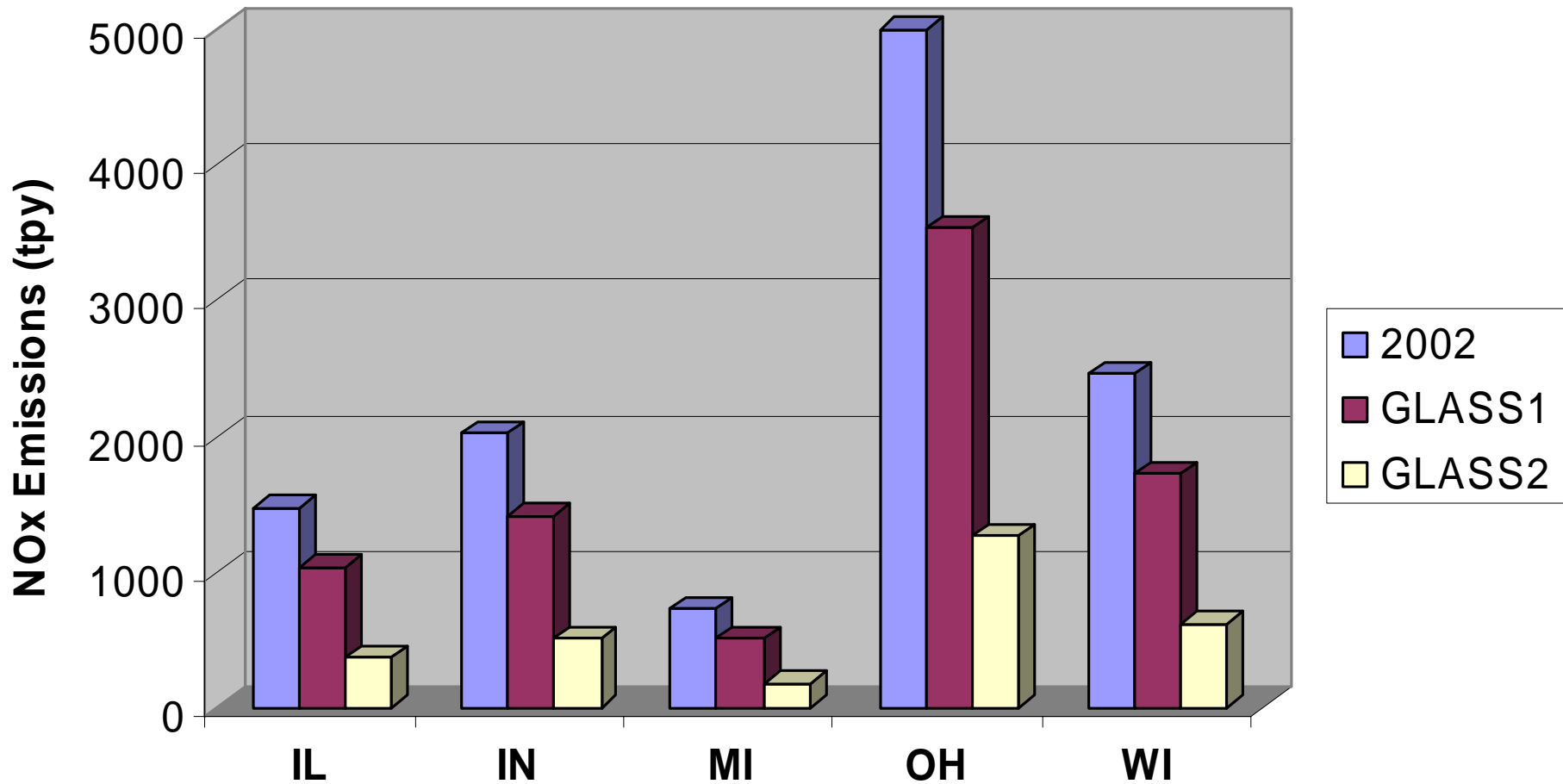
Available NOx Controls: Glass Furnaces

Technology	% Reduction	Cost Effectiveness (S/ton)
Combustion Modification		
Low NOx Burners	30-40	323 to 1,920
Oxy-Firing	75-85	1,254 to 4,400
Process Modification		
Cullet Preheat	~25	890 – 5,000
Fuel Reburn	50-65	571 to 1,349
Electric Boost	10-30	2,600 to 9,900
Post-Combustion Modification		
SNCR	20-60	830 to 2,000
SCR	75-90	727 to 3,000

Candidate Controls: Glass Furnaces

- *Measure GLASS1 – Apply “highly cost effective” NOx controls to all furnaces*
 - Use EPA “highly cost effective” threshold of \$2000/ton
 - Average across the MRPO region a *30 percent reduction* in NOx emissions (for example, low NOx burners or SNCR)
- *Measure GLASS2 – Apply “cost effective” NOx controls to all furnaces*
 - Use “cost effective” threshold of \$4000/ton?
 - Average across the MRPO region a *75 percent reduction* in NOx emissions (for example, oxy-firing or SCR)

NOx Emissions for Glass Furnaces



Category Description: Asphalt Mfg.

- Hot Mix Asphalt Plants
 - Produce asphalt paving materials
- Asphalt Roofing Plants
 - Produce asphalt-saturated felt rolls, fiberglass and organic (felt-base) shingles, and surfaced and smooth roll roofing materials
- Asphalt heaters/dryers main source of pollution
- Most plants emit < 100 tpy of any pollutant
- ~ 500 hot mix asphalt plants in MRPO
- ~ 15 asphalt roofing plants
- Regionally contribute less than 0.1% of SO₂, NO_x, VOC, PM on an annual basis
- May have larger contribution during ozone season

Emissions (tpy) from Hot Mix Asphalt Plants (SIC=2951)

State	# Plants	SO ₂	NO _x	VOC	PM ₁₀	CO
Illinois	185	415	574	441	308	1,467
Indiana	53	330	212	159	349	241
Michigan	101	394	671	481	457	584
Ohio	1	25	27	100	3	127
Wisconsin	47	221	233	29	155	383
Total	387	1,385	1,717	1,210	1,272	2,802

Emissions (tpy) from Asphalt Roofing Plants (SIC=2952)

State	# Plants	SO₂	NO_x	VOC	PM₁₀	CO
Illinois	9	241	59	224	100	196
Indiana	2	0	1	9	2	0
Michigan	1	33	15	16	8	34
Ohio	1	191	31	74	147	240
Wisconsin	-	-	-	-	-	-
Total	13	465	106	323	257	470

Regulatory History: Asphalt Mfg.

- NSPS: PM limits only
 - Subpart I Hot Mix Asphalt - 1973
 - Subpart UU Asphalt Roofing - 1980
- NSR (BACT/LAER, minor source BAT)
- MRPO State NO_x regs
 - WI: limits for units > 50 mmBtu/hr depending on fuel type
 - No other MRPO states have NO_x rules

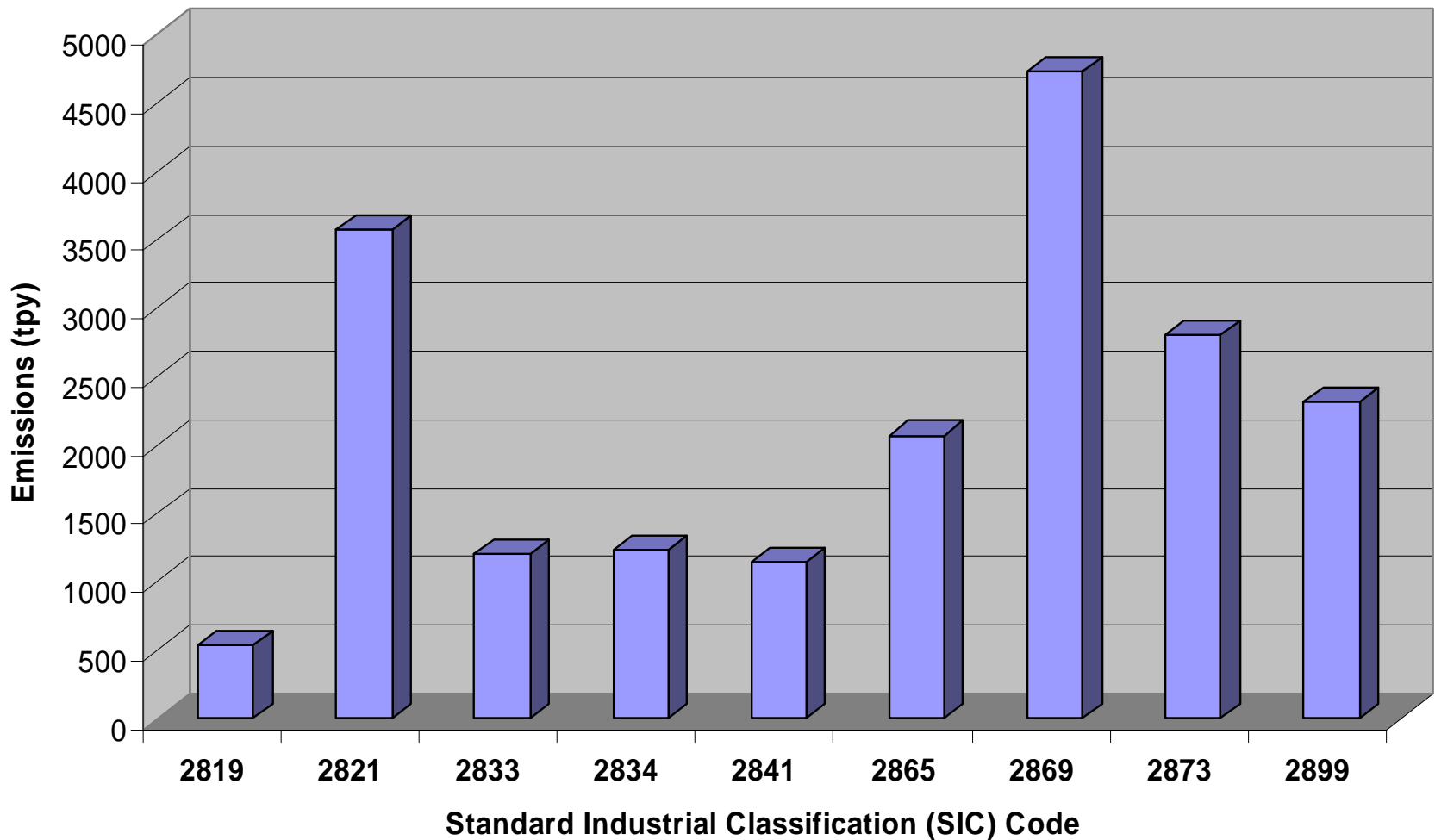
Candidate Controls: Asphalt Mfg.

- Low NOx Burners
 - 50% reduction from uncontrolled
 - \$2,200 per ton NOx reduced

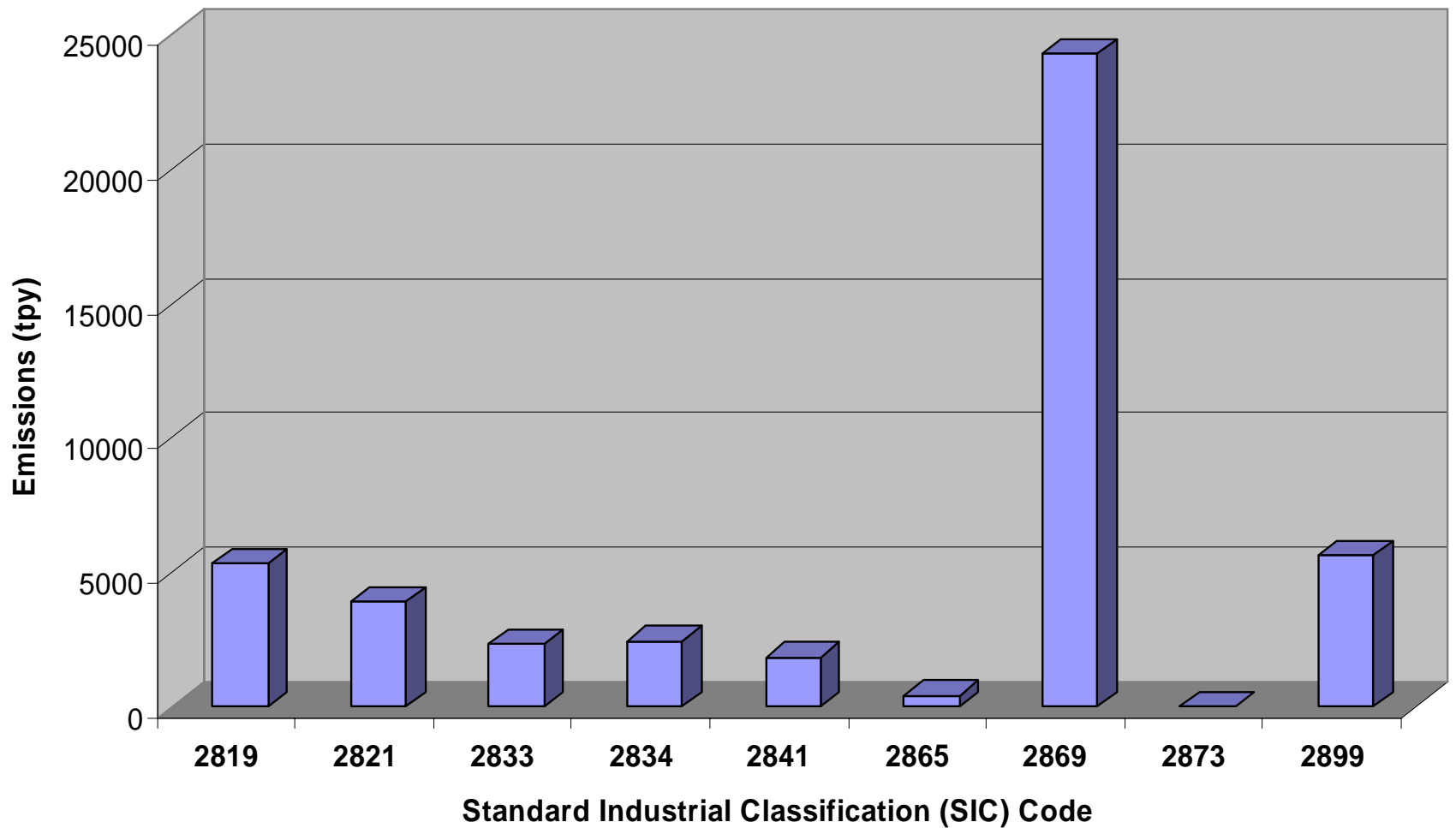
Category Description: Chemical Mfg.

- Diverse Category
 - SIC 2819 Industrial Inorganic Chemicals, NEC
 - SIC 2821 Plastics Material and Synthetic Resins
 - SIC 2833 Medicinal Chemicals and Botanical Products
 - SIC 2834 Pharmaceutical Preparations
 - SIC 2841 Soaps and Other Detergents
 - SIC 2865 Cyclic Organic Crudes and Intermediates, and Organic Dyes and Pigments
 - SIC 2869 Industrial Organic Chemicals, NEC
 - SIC 2873 Nitrogenous Fertilizers
 - SIC 2899 Chemicals and Chemical Preparations, NEC

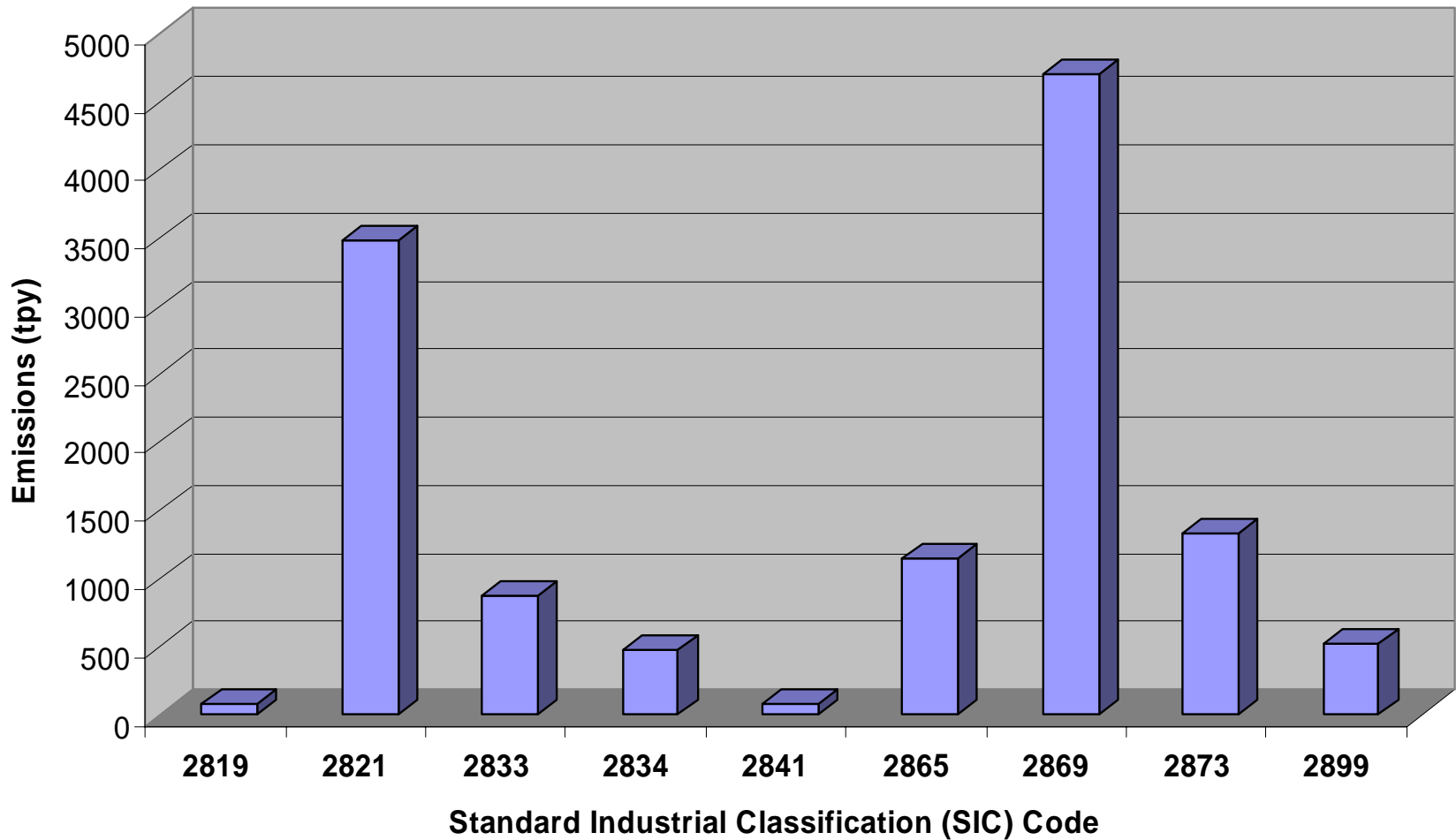
NOx Emissions from Chemical Process Industry



SO2 Emissions from Chemical Process Industry



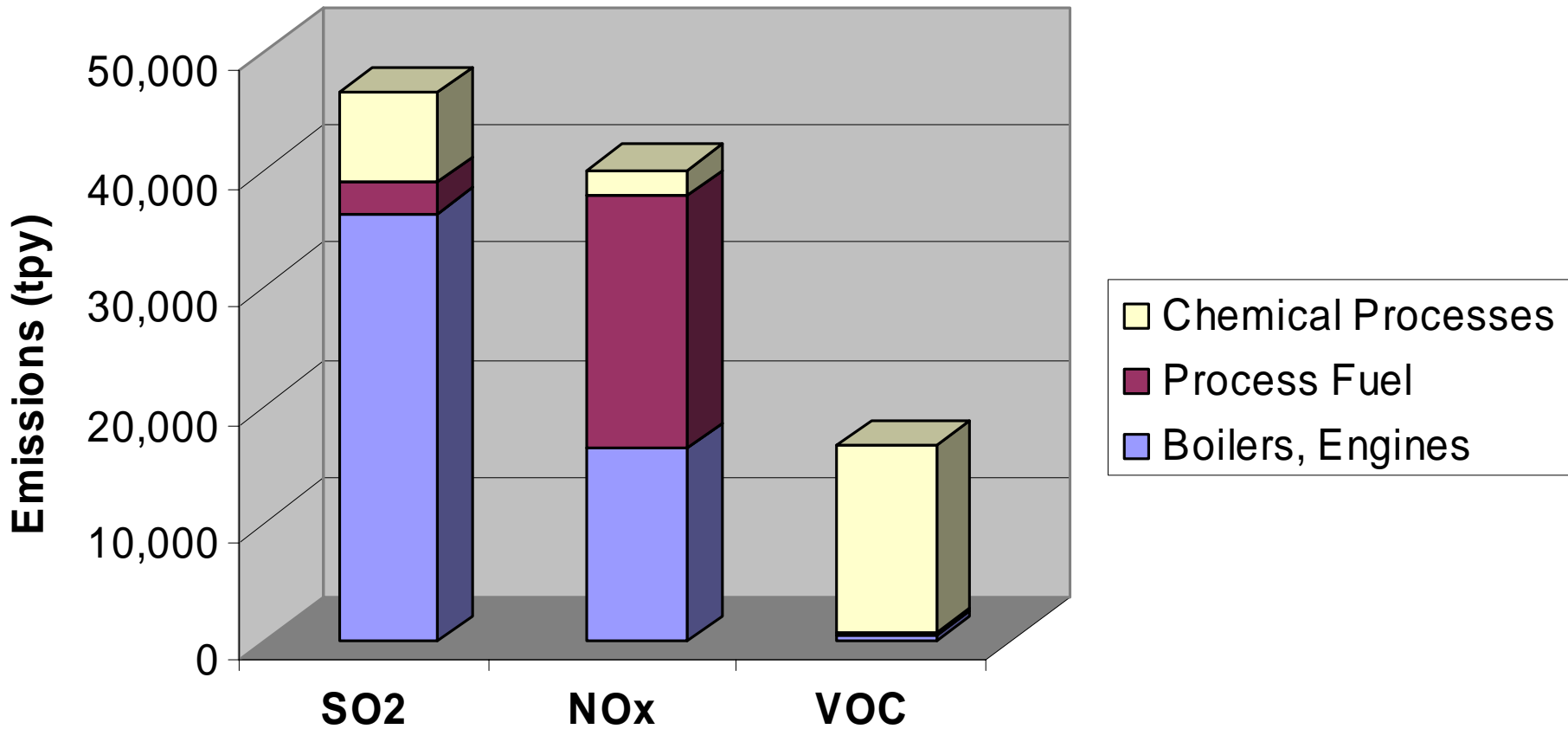
VOC Emissions from Chemical Process Industry



Category Description: Chemical Mfg.

- Regionwide Emissions Contribution
 - ~5% of SO₂ in 2009
 - ~1% of NO_x in 2009
 - ~1% of VOC in 2009
- Emission Processes
 - Industrial Boilers
 - Process Heaters
 - Chemical Processes

Emissions by Process



Regulatory History: Chemical Industry

- NSPS
 - Numerous applicable standards
- NSR (BACT/LAER)
- MACT
 - Hazardous Organic NESHAP
 - Miscellaneous Organic NESHAP
 - Others
- BART
 - Preliminary analysis showed only boilers would be affected

Candidate Controls: Chemical Mfg.

- SO₂/NO_x
 - Emissions primarily from combustion sources
 - Candidate controls discussed in ICI Boiler White Paper
 - Process emissions may best be addressed on a case-by-case basis
- VOC
 - Most sources likely to be already controlled based on NSPS, HON, or MON requirements
 - Currently investigating current levels of control and processes where further emission reductions are available

Updates to Existing White Papers

- **VOC Sources**
 - Gasoline Dispensing Facilities
 - Portable Fuel Containers
 - Industrial Surface Coating
 - Industrial Surface Cleaning
 - Consumer and Commercial Solvents
 - Architectural and Industrial Maintenance (AIM) Coatings
 - Automobile Refinishing
 - Asphalt Paving Applications
- **SO₂/NO_x Sources**
 - Industrial/Commercial/ Institutional (ICI) Boilers
 - Cement Kilns
 - Electric Generating Units

Updates to Existing White Papers

- **Gasoline Distribution Facilities**
 - Comment: More recent CARB documentation shows higher costs for enhanced vapor recovery EVR Stage II
 - MACTEC reviewing references to identify most recent CARB cost estimates and will modify White Paper accordingly

Updates to Existing White Papers

- **Industrial Surface Coating**
 - Comment: many coating operations have converted to low VOC coatings and already have some level of add-on control
 - Comment: 90% overall control is not cost effective, may not be technically feasible, and should not be assumed
 - Comment: Costs are not representative of the difficulty and cost of controlling low to moderate VOC concentration streams
 - MACTEC attempting to identify sources that are already controlled
 - MACTEC reviewing references to determine if cost estimates are appropriate and provide further justification, as necessary

Updates to Existing White Papers

- **Consumer and Commercial Products**
 - Comment: Need uniform and consistent regulations throughout 5-state region (e.g., OTC Model Rule)
 - Comment: Costs to implement CARB regulation (CONS-1) are underestimated
 - Comment: Sell-through limitation provision unnecessary
 - Comment: Emission reduction credits from existing federal rules are incorrect
 - Comment: States should consider a voluntary program
 - MACTEC reviewing references to determine whether reductions and cost estimates are appropriate; provide further justification, as necessary

Updates to Existing White Papers

- **Architectural and Industrial Maintenance Coatings**
 - Comment: Accuracy of emission estimates is questionable (e.g., states with the highest population should have the highest AIM VOC emissions)
 - MACTEC reviewing basis for emission calculations and emission reduction estimates; provide further justification, as necessary

Updates to Existing White Papers

- **Cement Kilns**

- Comment: do not agree that selective catalytic reduction (SCR) is reasonably available technology for controlling NOX; only one permanent installation exists
- Comment: provide more supporting data to substantiate cost estimates for each control alternative
- Comment: provide more supporting data to substantiate differences in SO₂ control efficiencies and costs
- Comment: coordinate with the ICI boiler MACT standard
- MACTEC gathering supporting data regarding whether SCR is feasible and will provide more information as to how the cost estimates were arrived at

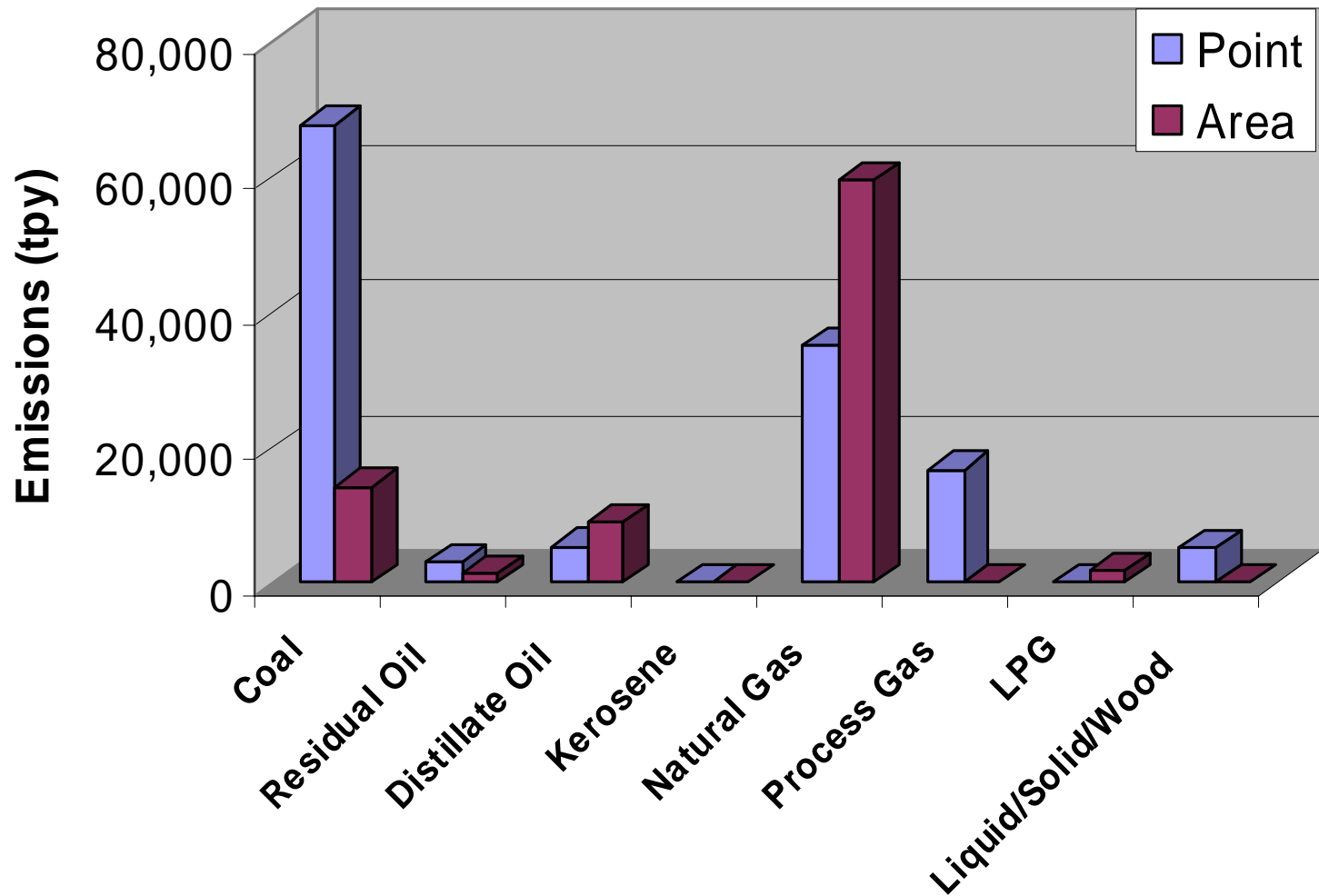
Updates to Existing White Papers

- **Industrial, Commercial, Institutional (ICI) Boilers**
 - Comment: information is an "interesting first pass at characterizing the population of Midwest ICI boilers", but is "wholly inadequate as a base for regulatory assessment."
 - Comment: verify that WP reflects reductions from the NOx SIP call and consent decrees
 - Comment: cost effectiveness does not account for complexity of the ICI boiler population. The assumed 80% NOx and 90% SO2 reductions can only be achieved by a few ICI boilers.
 - Comment: coordinate with the ICI boiler MACT standard
 - MACTEC investigating whether data exist to account for existing controls and develop cost-effectiveness estimates based on boiler type/size and fuel type

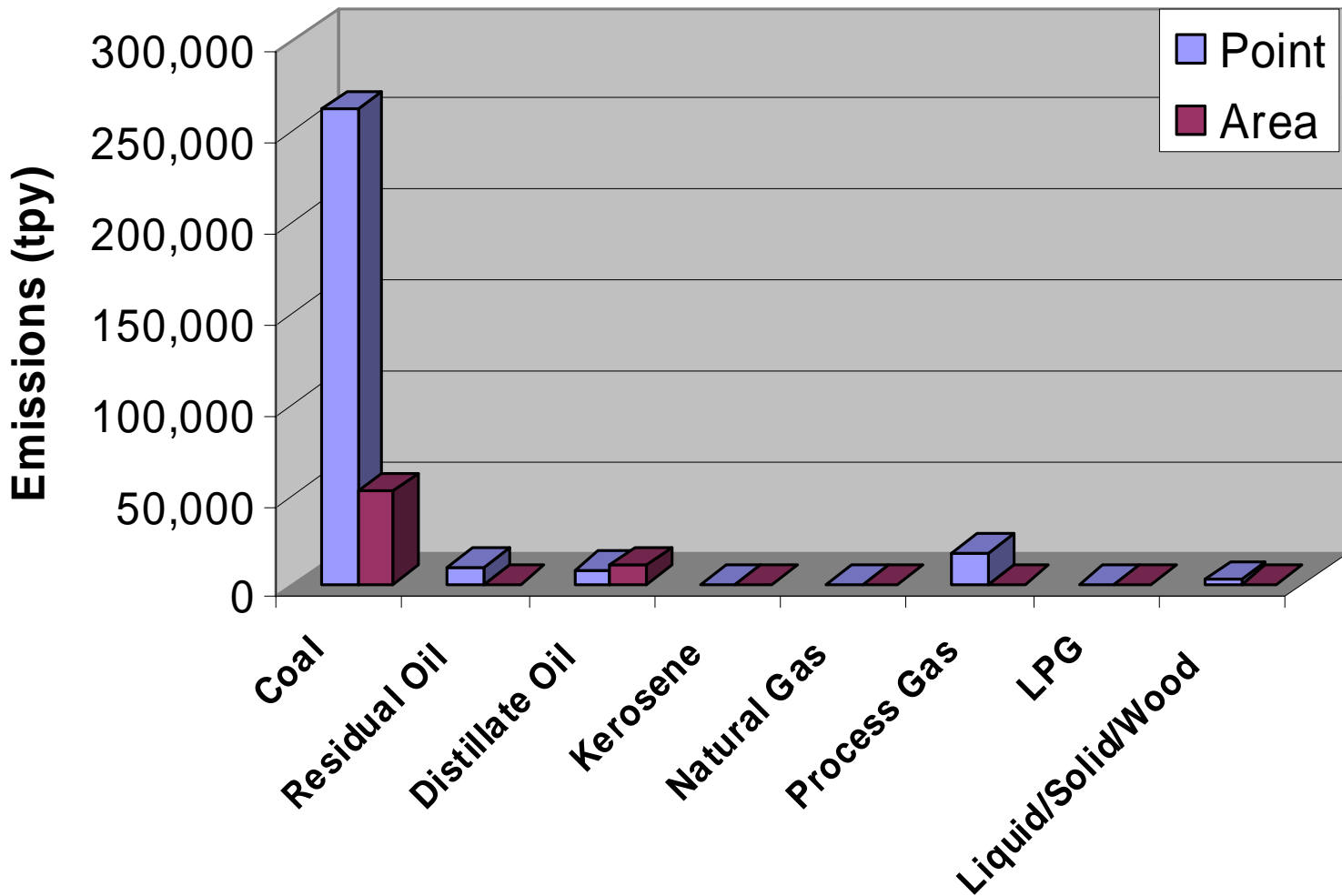
ICI Boiler Database

- Building a Boiler Database
 - Starting with State's emission inventory
 - Attempting to fill in gaps:
 - *Boiler capacity (mmBtu/hr)*
 - *Existing controls*
 - *Planned controls due to NOx SIP, Boiler MACT, other requirements*
- Use Database to Better Characterize Emissions, Candidate Reductions, and Costs:
 - By Size
 - By Design Characteristics
 - By Fuel Type

ICI Boiler NOx Emissions By Fuel Type



ICI Boiler SO2 Emissions By Fuel Type



Updates to Existing White Papers

- **Electric Generating Units (EGUs)**
 - Comment: update WP to reflect final CAIR and recent VISTAS/MRPO IPM modeling
 - Comment: WP does not adequately address electric rates, demand for IL,IN,OH coal, economic impacts, and employment in the region
 - Comment: need to clarify whether NOx emission caps are on an annual basis, and address the implications of maintaining the summer ozone season CAIR NOx cap
 - Comment: need to address how state-specific mercury reduction requirements, which are more stringent than CAMR, impact SO2 and NOx reductions.
 - Comment: many others related to stringency and feasibility of proposed EGU1 and EGU2 emission caps

Next Steps

- OTB/OTW Control Factors – early December
 - Consolidate information from EPA settlements, state identified changes, and Pechan's MACT work
- Revisions to Existing White Papers – Thanksgiving
 - Post revised White Papers for VOC source categories on LADCO web site
- 5 New White Papers – Thanksgiving
 - Post new White Papers for Glass Furnaces, Asphalt Plants, Chemical Plants, Petroleum Refineries, and Airports
- ICI Boilers
- EGUs